

UNITED STATES DISTRICT COURT  
DISTRICT OF NEVADA  
RENO, NEVADA

TREASURY SOLUTIONS HOLDINGS, INC., ) 3:10-CV-00031-ECR-RAM  
A Georgia corporation, TREASURY )  
SOLUTIONS, LLC., a Georgia limited )  
liability company, )

Plaintiffs, )

Order

vs. )

UPROMISE, INC., a Delaware )  
corporation; UPROMISE INVESTMENTS, )  
INC., a Delaware corporation; THE )  
VANGUARD GROUP, INC., a )  
Pennsylvania corporation; JOHN )  
DOES 1 through 10, individuals; )  
ABLE-BAKER COMPANY 1-10, )  
partnerships; and BLACK & WHITE )  
INC. 1-10, corporations, )

Defendant. )

This case involves allegations of tortious interference with contractual relationship and tortious interference with prospective business advantage.

Plaintiffs Treasury Solutions, Holdings, Inc., and Treasury Solutions, LLC. filed a complaint (#1-1) against Defendants Upromise, Inc., Upromise Investments, Inc., The Vanguard Group, Inc., and Vanguard Marketing Corporation, alleging that Defendants tortiously interfered with their contractual and prospective business relationship with the State of Nevada.

1 Now pending are two motions to dismiss. The motions are ripe,  
2 and we now rule on them.

3  
4 **I. Background**

5 Plaintiff Treasury Solutions Holdings, Inc. is a Georgia  
6 corporation formed in December 2007 as successor to Treasury  
7 Solutions, LLC. (Am. Compl. ¶ 3 (#45).) Treasury Solutions, LLC is  
8 a Georgia limited liability company formerly known as GIF Plan  
9 Advisors, LLC. (Id.) GIF Plan Advisors, LLC was an affiliate to  
10 GIF Services, LLC. ("GIF"). (Id.)

11 Defendant Upromise, Inc. ("Upromise") is a Delaware corporation  
12 with its principal place of business in Newton, MA. (Id. ¶ 5.)  
13 Defendant Upromise Investments, Inc. ("UII") is an Upromise, Inc.  
14 subsidiary, and a Delaware corporation with its principal place of  
15 business in Newton, MA. (Id. ¶ 6.) The Vanguard Group, Inc.  
16 ("Vanguard") is a Pennsylvania corporation with its current  
17 principal place of business in Pennsylvania. (Id. ¶ 7.)

18 The facts as alleged in the amended complaint are as follows.  
19 GIF submitted a proposal to the State of Nevada whereby the company  
20 offered to fast track the development of a multi-manager college  
21 savings plan ("CSP"). (Id. ¶ 14.) GIF was selected as "Plan  
22 Advisor" by the State of Nevada. (Id. ¶ 15.) GIF, as Plan Advisor,  
23 assisted in the drafting of the proposed legislation, designed a  
24 plan for a multi-manager CSP, interviewed financial institutions,  
25 and provided all necessary staffing and funding. (Id. ¶ 17.) The  
26 compensation for GIF was designed similarly to that of a securities  
27 lending program with a predetermined split of future revenues under

1 which GIF was to be paid one third of future program fees and the  
2 State of Nevada was to be paid two thirds. (Id. ¶ 18.)

3 In March 2002, UII became a Program Manager for the Nevada CSP,  
4 and received approval to be Program Manager for the Vanguard 529  
5 College Savings Plan. (Id. ¶ 21.)

6 On or about December 3, 2002, GIF assigned its rights under the  
7 contract to GIF Plan Advisors, LLC, an affiliate dedicated solely to  
8 serving as Plan Advisor. (Id. ¶ 22.) In July 2005, GIF Plan  
9 Advisors, LLC changed its name to Treasury Solutions, LLC. (Id.)

10 During 2003-2004, Plaintiffs conducted a compliance review of  
11 the Nevada CSP and discovered that Upromise was violating  
12 contractual requirements of the Nevada CSP. (Id. ¶ 24.) Plaintiffs  
13 reported the violations to the Nevada State Treasurer's office, and  
14 Upromise agreed to provide the State of Nevada additional  
15 compensation going forward. (Id.) This turn of events caused  
16 animosity and resentment by Vanguard and Upromise against  
17 Plaintiffs. (Id. ¶ 25.)

18 On or about March 9, 2004, the State of Nevada and Treasury  
19 Solutions, LLC entered into the first amendment to the Plan Advisor  
20 contract, which Plaintiffs attached to the amended complaint. (Id.  
21 ¶ 26.) The amendment reduced Plan Advisor fees and extended the  
22 contract term to December 31, 2031. (Id.) The amendment also  
23 provided that Nevada could amend the CSP program to adjust program  
24 fees with the result that thirty-three and one-third percent of the  
25 adjusted fee would accrue to the Plan Advisor in lieu of the fees it  
26 otherwise would have received. (Id. ¶ 27.)

1 In May 2006, the Plan Advisor agreement was amended to further  
2 reduce the fee paid to the Plan Advisor, to eliminate the  
3 continuation of services that the Plan Advisor would otherwise have  
4 been obligated to provide, and to cap fees owed to the Plan Advisor  
5 based on accounts and assets established prior to December 31, 2006.  
6 (Id. ¶ 28.) Under the amendment, Treasury Solutions, LLC would  
7 still receive one-third of the program fees, but only program fees  
8 associated with those accounts that were opened prior to December  
9 31, 2006. (Id.) As consideration for the reduction in fees, Treasury  
10 Solutions, LLC would no longer be obligated to provide plan advisory  
11 services. (Id.) After May 2006, the State of Nevada did not retain  
12 the services of another plan advisor or financial advisor with  
13 regard to its CSP, relying on Upromise for advice. (Id. ¶ 29.)

14 Plaintiffs allege that Defendants sought to eliminate any  
15 involvement that Plaintiffs had in the Nevada CSP program. (Id. ¶  
16 30.) Upromise negotiated with Plaintiffs to purchase Plaintiffs'  
17 contract with the State of Nevada that allowed for the receipt of  
18 one-third of the program fees of all accounts opened prior to  
19 December 31, 2006. (Id. ¶ 31.) According to Plaintiffs, when  
20 negotiations fell through, Upromise conspired with Vanguard to  
21 inappropriately obtain, through fraud and coercion, without right or  
22 leave and with intent to keep, the program fees owed to Plaintiffs.  
23 (Id. ¶ 32.)

24 Specifically, in 2006, Jim Fadule, President of UII and  
25 Upromise, Inc., and/or other employees or representatives of UII  
26 began to pressure, tell, coerce or otherwise suggest to the Nevada  
27 State Treasurer's Office and the Board of Trustees of the College

1 Savings Plan that the State should conclude its contract with  
2 Plaintiffs. (Id. ¶ 33.)

3       In October 2006, Ed Ferko, Senior Manager for the Education  
4 Markets Group for Vanguard sent an email to Brian Krolicki, State  
5 Treasurer of Nevada and Janice Wright, Senior Deputy Treasurer,  
6 urging them to breach the contract with Plaintiffs. (Id. ¶ 34.)  
7 Plaintiffs attached a copy of the email to the amended complaint as  
8 Exhibit 5. Janice Wright stated in response that "Jim [Fadule of  
9 Upromise] is getting Vanguard to give us a push," which Plaintiffs  
10 characterize as an acknowledgment that Defendants were acting in  
11 concert to coerce the State. (Id. ¶ 35.)

12       In December of 2006, Vanguard reduced the fees it was  
13 collecting from account holders of its Nevada plan. (Id. ¶ 36.) This  
14 reduction in fees was "bound to the overall restructuring  
15 represented by the proposed second amendment to the Upromise  
16 agreement" which had not yet been approved. (Id.) Plaintiffs  
17 allege that Vanguard's actions prevented Upromise from collecting  
18 the program fees required by its contract with Nevada, a breach of  
19 the Plan Advisor Contract. (Id.)

20       On or about December 28, 2006, the State of Nevada approved  
21 Amendment #2 to the Direct Program Management Agreement with UII  
22 calling for the termination of the existing contract with the Plan  
23 Advisor, the Plaintiffs, and assignment to UII of the fees  
24 previously being paid to Plaintiffs under Plaintiffs' contract with  
25 the State of Nevada. (Id. ¶ 37-38.) A copy of the amendment is  
26 attached as Exhibit 4 and incorporated by reference in the amended  
27 complaint. The amendment to the UII contract provided for the

1 Program Manager to retain fees that the State of Nevada had  
2 contracted to be paid to Treasury Solutions as Plan Advisor, and  
3 required that the Plan Advisor agreement between Nevada and  
4 Plaintiff be terminated or assigned to UII. (Id. ¶ 38.) A  
5 condition of the amendment was that the contract with the Plan  
6 Advisor be closed out by December 15, 2006. (Id. ¶ 45.) Although  
7 the contract has not been closed out, the State breached the Plan  
8 Advisor contract by not paying consideration owed to Plaintiffs in  
9 over three years. (Id. ¶ 45.) Plaintiffs allege that through this  
10 amendment, UII modified its obligations to the State of Nevada and  
11 circumvented and eliminated the involvement and influence of  
12 Treasury Solutions as Plan Advisor. (Id. ¶ 52.)

13 Plaintiffs claim that Treasury Solutions has received no  
14 compensation under its contract with the State of Nevada since  
15 January 2007, and Defendants have collected and retained those fees  
16 contractually obligated to be paid to Treasury Solutions, and paid  
17 to the State of Nevada other fees contractually obligated to be paid  
18 to Treasury Solutions. (Id. ¶ 49.)

19 Plaintiffs allege that on or about December 29, 2006, they  
20 discovered that Defendants had acted to and succeeded in  
21 circumventing, interfering, and obstructing the Treasury Solutions  
22 contract with Nevada, particularly the compensation provisions of  
23 that contract. (Id. ¶ 52.) In January 2007, Treasury Solutions  
24 notified the Nevada State Treasurer of its concern, and in May 2007,  
25 the Nevada State Treasurer's Office sent to Treasury Solutions a  
26 Termination Agreement for consideration. (Id. ¶ 56.) Treasury  
27 Solutions did not agree to the termination. (Id. ¶ 57.) On or  
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1 about December 27, 2007, Treasury Solutions, LLC. assigned all of  
2 its rights under the contracts and amendments to Treasury Solutions  
3 Holdings, Inc. (Id. ¶ 53.)

4 On December 28, 2009, Plaintiffs filed suit for tortious  
5 interference with contractual relations and tortious interference  
6 with prospective business advantage in the Second Judicial District  
7 Court of the State of Nevada in and for the County of Washoe. On  
8 January 15, 2010, Defendants Upromise and UII removed the action to  
9 federal court, invoking our diversity jurisdiction. (Notice of  
10 Removal (#1).) On January 20, 2010, Defendants Vanguard and VMC  
11 joined in the notice of removal. (Joinder (#8).)

12 On December 22, 2010, the Court dismissed Plaintiff's first  
13 complaint (#1-1) pursuant to Federal Rule of Civil Procedure  
14 12(b)(6) for failure to state claims upon which relief may be  
15 granted. The Court granted leave to file an amended complaint. On  
16 February 4, 2011, Plaintiffs filed their first amended complaint  
17 (#45).

18 On March 8, 2011, Defendants Upromise Investments, Inc. and  
19 Upromise, Inc. filed a Motion to Dismiss the First Amended Complaint  
20 Pursuant to Federal Rule of Civil Procedure 12(b)(6) (#48)  
21 ("Upromise MTD"). On April 8, 2011, Plaintiffs opposed (#53) the  
22 Upromise MTD (#48). On May 2, 2011, Defendants Upromise  
23 Investments, Inc. and Upromise, Inc. filed a reply (#57) in support  
24 of the Upromise MTD (#48).

25 On March 8, 2011, Vanguard filed a Motion to Dismiss  
26 Plaintiff's First Amended Complaint (#49) ("Vanguard MTD"). On  
27 April 8, 2011, Plaintiffs opposed (#52) the Vanguard MTD (#49). On  
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1 May 2, 2011, Vanguard filed its reply (#56) to the Vanguard MTD  
2 (#49).

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4 **II. Motions to Dismiss Under Fed. R. Civ. P. 12(b)(6) (##48, 49)**

5 **A. Standard**

6 Courts engage in a two-step analysis in ruling on a motion to  
7 dismiss. Ashcroft v. Iqbal, 129 S. Ct. 1937 (2009); Bell Atlantic  
8 Corp. v. Twombly, 550 U.S. 544 (2007). First, courts accept only  
9 non-conclusory allegations as true. Iqbal, 129 S. Ct. at 1949.  
10 "Threadbare recitals of the elements of a cause of action, supported  
11 by mere conclusory statements, do not suffice." Id. (citing Twombly,  
12 550 U.S. at 555). Federal Rule of Civil Procedure 8 "demands more  
13 than an unadorned, the-defendant-unlawfully-harmed-me accusation."  
14 Id. Federal Rule of Civil Procedure 8 "does not unlock the doors of  
15 discovery for a plaintiff armed with nothing more than conclusions."  
16 Id. at 1950. The Court must draw all reasonable inferences in favor  
17 of the plaintiff. See Mohamed v. Jeppesen Dataplan, Inc., 579 F.3d  
18 943, 949 (9th Cir. 2009).

19 Although courts generally assume the facts alleged are true,  
20 courts do not "assume the truth of legal conclusions merely because  
21 they are cast in the form of factual allegations." W. Mining  
22 Council v. Watt, 643 F.2d 618, 624 (9th Cir. 1981). Accordingly,  
23 "[c]onclusory allegations and unwarranted inferences are  
24 insufficient to defeat a motion to dismiss." In re Stac Elecs., 89  
25 F.3d at 1403 (citation omitted).

26 Review on a motion pursuant to Fed. R. Civ. P. 12(b)(6) is  
27 normally limited to the complaint itself. See Lee v. City of L.A.,

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1 250 F.3d 668, 688 (9th Cir. 2001). If the district court relies on  
2 materials outside the pleadings in making its ruling, it must treat  
3 the motion to dismiss as one for summary judgment and give the non-  
4 moving party an opportunity to respond. FED. R. CIV. P. 12(d);  
5 see United States v. Ritchie, 342 F.3d 903, 907 (9th Cir. 2003). "A  
6 court may, however, consider certain materials – documents attached  
7 to the complaint, documents incorporated by reference in the  
8 complaint, or matters of judicial notice – without converting the  
9 motion to dismiss into a motion for summary judgment." Ritchie, 342  
10 F.3d at 908.

11 If documents are physically attached to the complaint, then a  
12 court may consider them if their "authenticity is not contested" and  
13 "the plaintiff's complaint necessarily relies on them." Lee, 250  
14 F.3d at 688 (citation, internal quotations, and ellipsis omitted).  
15 A court may also treat certain documents as incorporated by  
16 reference into the plaintiff's complaint if the complaint "refers  
17 extensively to the document or the document forms the basis of the  
18 plaintiff's claim." Ritchie, 342 F.3d at 908. Finally, if  
19 adjudicative facts or matters of public record meet the requirements  
20 of Fed. R. Evid. 201, a court may judicially notice them in deciding  
21 a motion to dismiss. Id. at 909; see FED. R. EVID. 201(b) ("A  
22 judicially noticed fact must be one not subject to reasonable  
23 dispute in that it is either (1) generally known within the  
24 territorial jurisdiction of the trial court or (2) capable of  
25 accurate and ready determination by resort to sources whose accuracy  
26 cannot reasonably be questioned.").

1        B. Discussion

2        Defendants contend that Plaintiffs' claim is time-barred. The  
3 statute of limitations for intentional interference with contractual  
4 relations is three years. Stalk v. Mushkin, 199 P.3d 838, 841 (Nev.  
5 2009).

6        Under Nevada law, a plaintiff claiming intentional interference  
7 with contractual relations must establish "(1) a valid and existing  
8 contract; (2) the defendant's knowledge of the contract; (3)  
9 intentional acts intended or designed to disrupt the contractual  
10 relationship; (4) actual disruption of the contract; and (5)  
11 resulting damage." J.J. Industries, LLC v. Bennett, 71 P.3d 1264,  
12 1267 (Nev. 2003). Defendants assert that a claim for intentional  
13 interference with contractual relations accrues when the defendant  
14 acts to terminate or disrupt the subject contract, not when  
15 termination becomes effective as a matter of law. (Upromise MTD at  
16 21 (#48).) Therefore, according to Defendants, Plaintiffs' claim  
17 accrued on October 26, 2006, when Vanguard sent the allegedly  
18 tortious email to the State Treasurer advising that the State close  
19 out its contract with Plaintiffs, or at the latest, at the public  
20 meeting on November 17, 2006, when the CSP Board unanimously  
21 approved Amendment #2 to the Upromise Agreement, committing the  
22 State to close out Plaintiffs' contract.

23        Plaintiffs argue that accrual does not occur until the State  
24 actually breached its contract with Plaintiffs. Both parties agree  
25 that Nevada does not have caselaw directly on point. While  
26 Plaintiffs cite no cases in support of their assertion, we agree  
27 with Plaintiffs that a tortious interference with contractual  
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1 relations claim does not accrue unless there is actual disruption of  
2 the contract, whether it is anticipatory or immediate.

3 Defendants cite a number of cases in support of their claim  
4 that a tortious interference claim accrues when a defendant acts to  
5 disrupt the contract. We disagree, however, with Defendants'  
6 interpretation of the cases, at least to the extent that Defendants  
7 are implying that a claim accrues before there is any indication  
8 that a defendant's actions actually caused damages or will cause  
9 damages to a plaintiff. Simply acting in a manner to disrupt a  
10 contract cannot be enough for a claim unless those acts result in  
11 disruption to the contract.

12 In Collum v Chapin, the plaintiff alleged that defendants  
13 interfered with the plaintiff's contractual relationship with the  
14 Postal Service. 671 A.2d 1329, 1332 (Conn. App. Ct. 1996). The  
15 appellate court held that the trial court properly concluded that at  
16 the latest, the limitations period began to run on the date that the  
17 Postal Service wrote the letter rejecting plaintiff's proposal and  
18 thereby terminating the contractual relationship. Id. In response  
19 to the plaintiff's argument that the limitations period began when  
20 the plaintiff received the letter, the court stated that the  
21 decision by the Postal Service not to do business with the plaintiff  
22 was final and complete on the date the Postal Service wrote the  
23 letter. Id. n. 3.

24 Nor does Black v. Ansah support Defendants' argument. 876 So.2d  
25 395, 399 (Miss. Ct. App. 2003). The court noted that a person with  
26 known and measurable harm that awaits solely the passage of time to  
27 inflict itself may sue before the damages actually occur. Id. In

1 that case, the plaintiff was told in May 1999 that she would no  
2 longer be employed a year later, and the court holds that she had a  
3 cause of action in May 1999. Id. at 398. None of these cases hold,  
4 however, that the claim accrues when defendants act to disrupt the  
5 contract. The accrual happens when disruption becomes actual or  
6 when a plaintiff receives notice that disruption will occur in the  
7 future.

8       However, as to the date when Plaintiffs' claim accrued, we  
9 disagree with Plaintiff that the disruption occurred in late  
10 December or January at the earliest. Plaintiffs received notice of  
11 the Vanguard email when it was sent in October 2006, and the alleged  
12 result of that email, the close-out announcement, came in November  
13 of 2006. Therefore, we conclude that at the very latest,  
14 Plaintiffs' claim accrued in November of 2006 when Plaintiffs were  
15 notified that the State would close out its contract with  
16 Plaintiffs, even if actual close-out did not occur until later. It  
17 was on that date that Plaintiffs were made aware that Defendants'  
18 actions, if those actions were indeed the reason the State chose to  
19 end its contractual relationship with Plaintiffs, actually resulted  
20 in disruption of the contractual relationship, even if that  
21 disruption was not scheduled to occur until a later time.  
22 Plaintiffs did not file this action until December 28, 2009, and  
23 their claim is, therefore, time-barred.

24       We note that Plaintiffs argue that the close-out itself was not  
25 a breach, and the breach came later, when the State decided to  
26 discontinue payments to Plaintiffs when Plaintiffs refused the  
27 termination agreement. However, Plaintiffs have not alleged any  
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1 specific allegations that support a causal link between the State's  
2 decision to breach the agreement when close-out failed and  
3 Defendants' actions. The allegations show, at the most, that  
4 Defendants urged the State to end the relationship with Plaintiffs,  
5 the State announced its decision to do so in November, and several  
6 months later, without any intervening act by Defendants that is  
7 alleged in the complaint, the State chose to breach its contract  
8 with Plaintiffs rather than attempt to close out the relationship  
9 mutually as it had allegedly announced it would do following  
10 Defendants' urging. Therefore there is no causal connection shown  
11 between the State's alleged breach and Defendants' prior actions,  
12 which at most resulted in the State's announcement to close out the  
13 contract. If a mutual close-out of the contract is not a breach,  
14 Plaintiffs' complaint does not allege that any specific actions of  
15 Defendants were tortious interference with a contract. If mutual  
16 close-out is a breach, Plaintiffs' claim is time-barred.

17       Even if Plaintiffs could show a causal link between Defendants'  
18 acts and the State's alleged breach, the claim accrued when the  
19 State announced its intention to end the relationship in November of  
20 2006. At that time, Plaintiffs had notice that Defendants were  
21 urging the State to end the relationship, and notice that the State  
22 intended to do so. Plaintiffs could have brought a claim at that  
23 time, or within three years of that date. Therefore, Plaintiffs'  
24 claim must be dismissed.

25       While Plaintiffs' claim shall be dismissed on statute of  
26 limitations, the Court notes that Plaintiffs' claim is deficient in  
27 other ways. Plaintiffs have previously been granted a chance to  
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1 amend their complaint in order to state a proper claim. While leave  
2 to amend should be freely given when justice so requires,  
3 Plaintiffs' amended complaint merely adds vague conclusory  
4 allegations of fraud and coercion that are not supported by any  
5 specific facts. Because Plaintiffs have failed to allege a proper  
6 claim despite an opportunity to amend, and because the claim is  
7 time-barred, dismissal shall be with prejudice.

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**III. Conclusion**

10 **IT IS, THEREFORE, HEREBY ORDERED** that Defendants Upromise, Inc.  
11 and Upromise Investment, Inc.'s motion to dismiss (#48) and  
12 Defendant The Vanguard Group, Inc.'s motion to dismiss (#49) are  
13 **GRANTED**. Plaintiff's amended complaint (#45) is dismissed with  
14 prejudice.

15 The Clerk shall enter judgment accordingly.

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18 DATED: January 6, 2012.

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UNITED STATES DISTRICT JUDGE

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